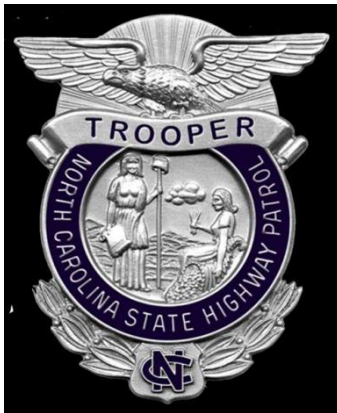
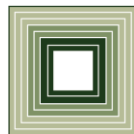


Joint Appropriations Subcommittee on  
Justice and Public Safety

**Department of Public Safety**  
**Division of Law Enforcement**



March 13, 2013



**FISCAL RESEARCH DIVISION**  
A Staff Agency of the North Carolina General Assembly

# Outline

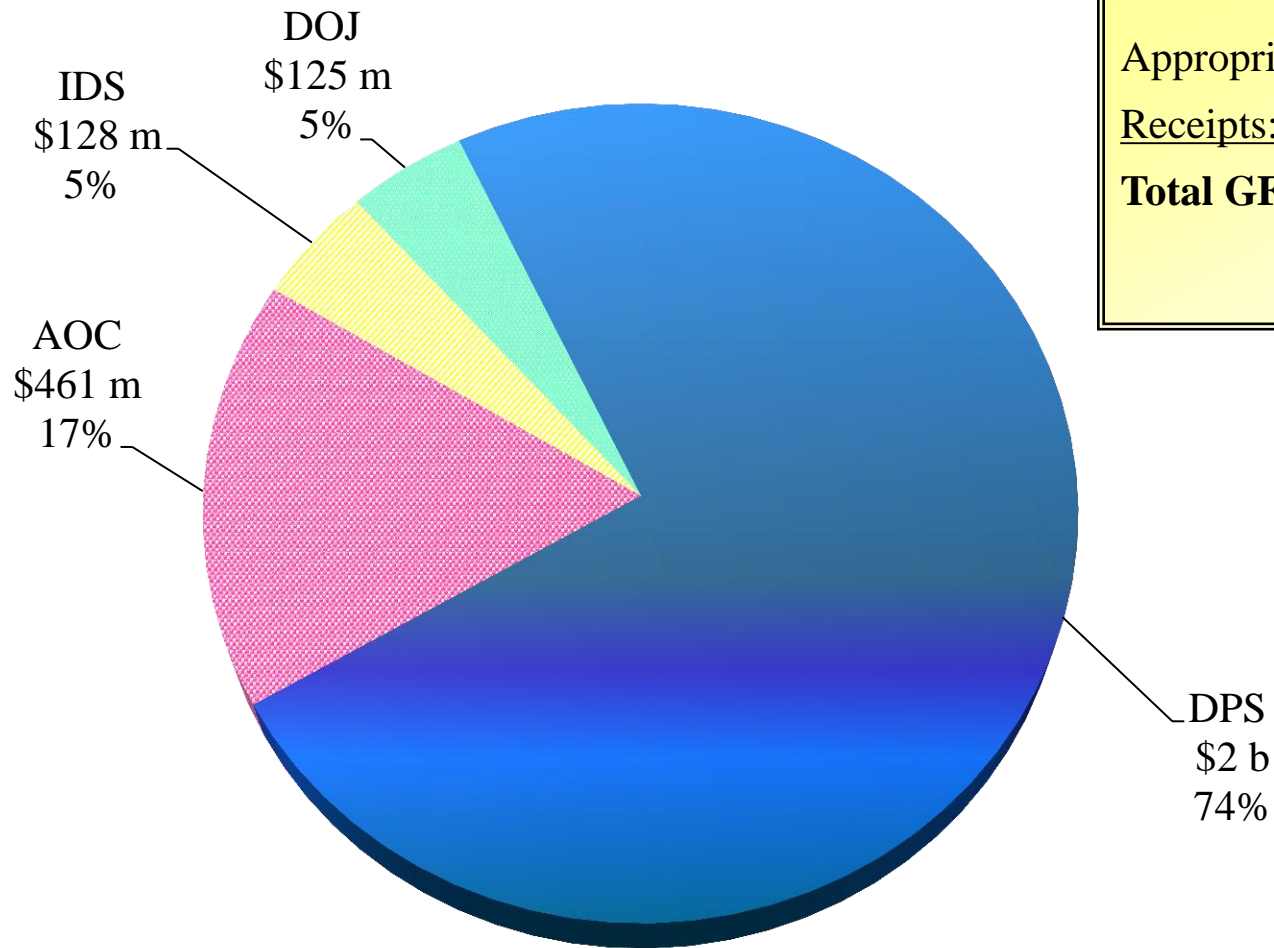
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## Today

- NC State Highway Patrol
- Butner Public Safety
- Alcohol Law Enforcement
- State Capitol Police



# JPS General Fund Budget by Agency FY 2012-13



Appropriation: \$2.4 billion  
Receipts: \$290 million  
**Total GF Budget: \$2.7 billion**

Source: NCAS, December 31, 2012 Authorized Budget

# JPS - DPS

## Department of Public Safety (DPS)

**Houses the former Departments of Crime Control and Public Safety, Juvenile Justice and Delinquency Prevention, and Correction**

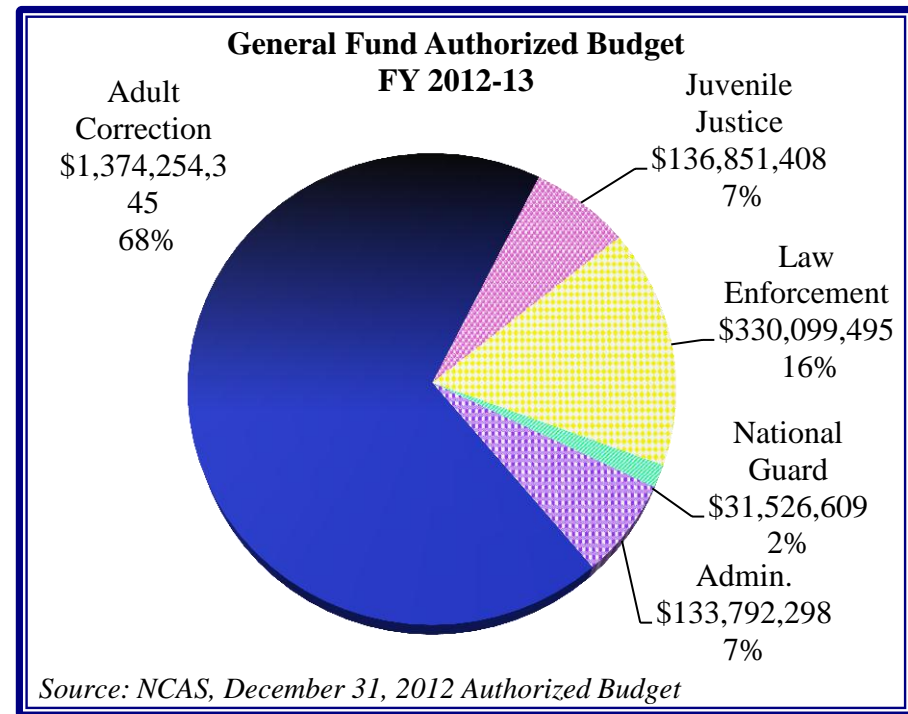
*Kieran Shanahan, Secretary*

Includes:

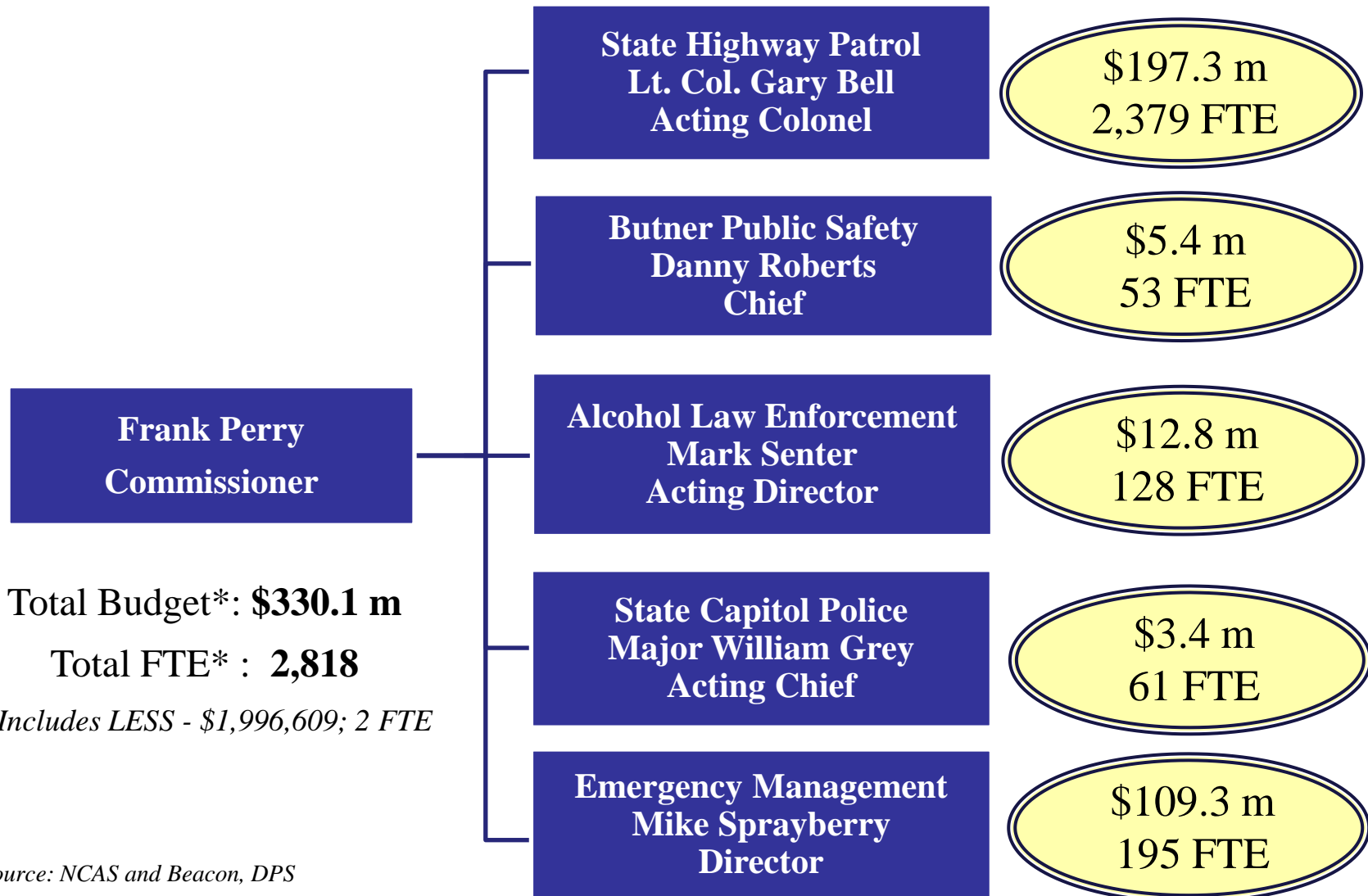
- Prisons
- Community Corrections
- Juvenile Justice
- **Highway Patrol**
- **Butner Public Safety**
- **Alcohol Law Enforcement**
- **State Capitol Police**
- **Emergency Management**
- National Guard
- Victims Services
- Administration

**Total General Fund Budget: \$2 billion**

**Total GF FTE Employees: 25,328.71**



# Division of Law Enforcement



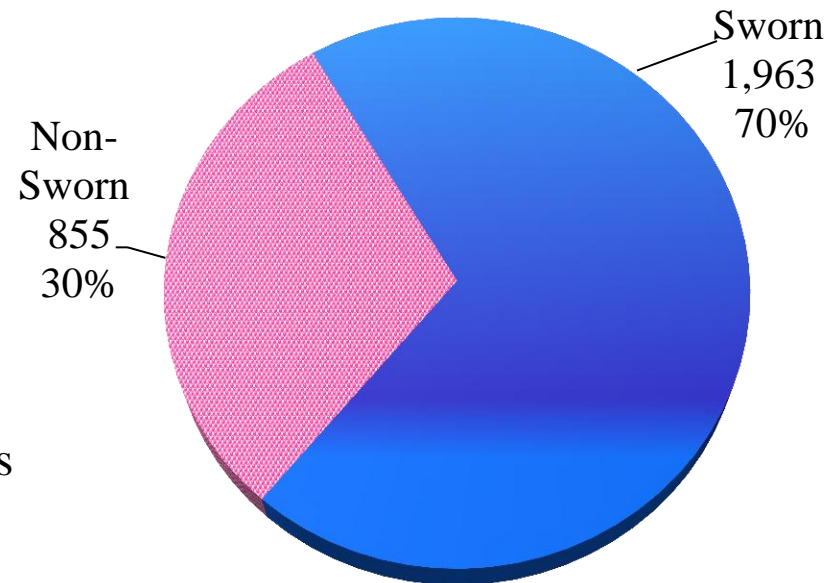
Source: NCAS and Beacon, DPS

# Sworn Law Enforcement

## Benefits

- Retirement at age 55 after 5 years of service (10 years if hired after 8/1/2011)
- 401(k)/Supplemental Retirement Income
  - 5% of the LEO's salary
- Special Separation Allowance
  - For LEOs who retire before 62
  - 0.85% of salary for each year of service
  - Paid until age 62
- Special Insurance provisions
  - Accident and sickness disability
  - Life insurance supplement
  - Accidental line-of duty life insurance
  - Active duty or former LEOs with 20+ years

**Sworn vs. Non-Sworn FTE in the Division of Law Enforcement**



Source: Beacon, NC DPS



# NC State Highway Patrol

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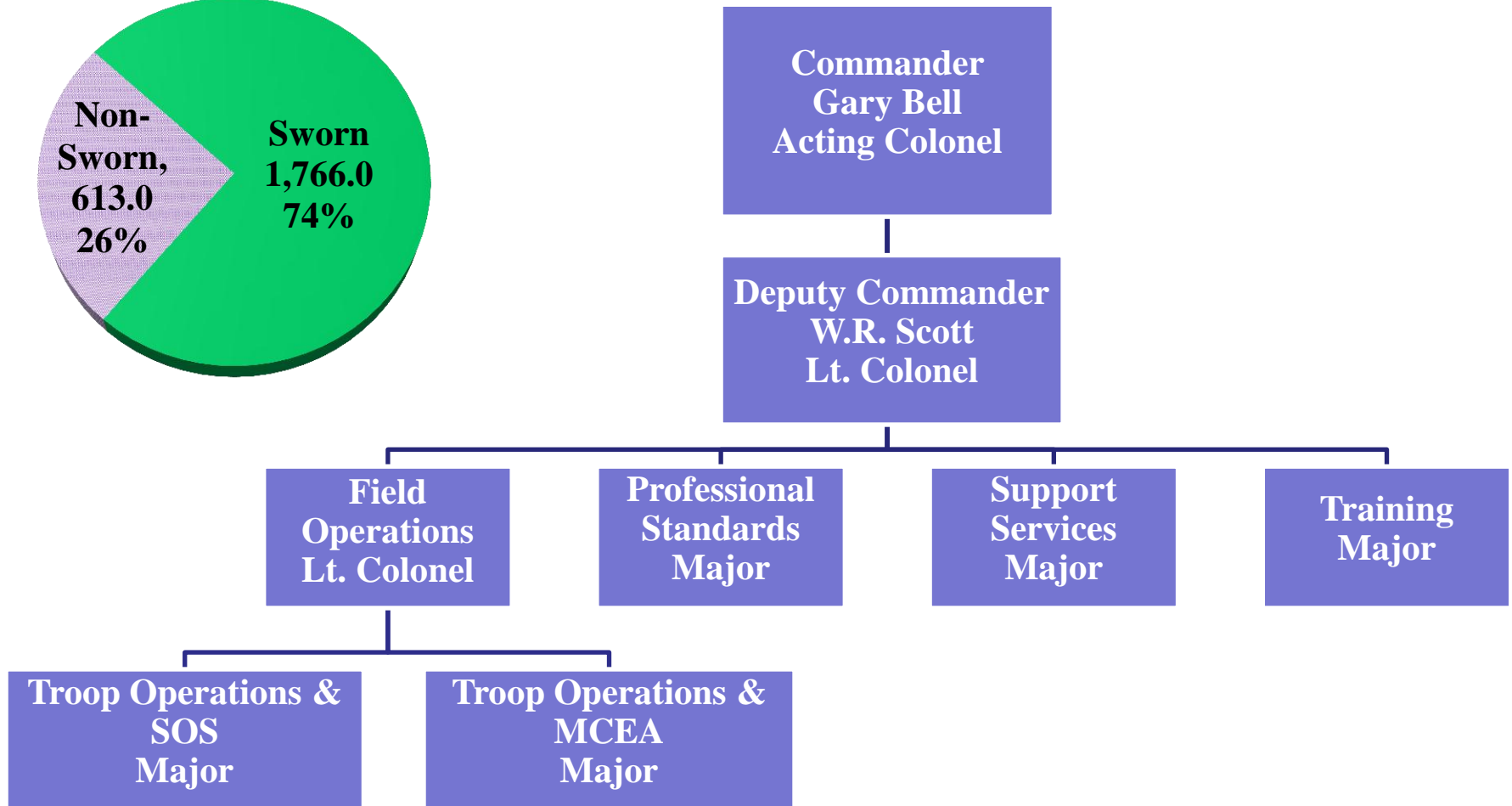
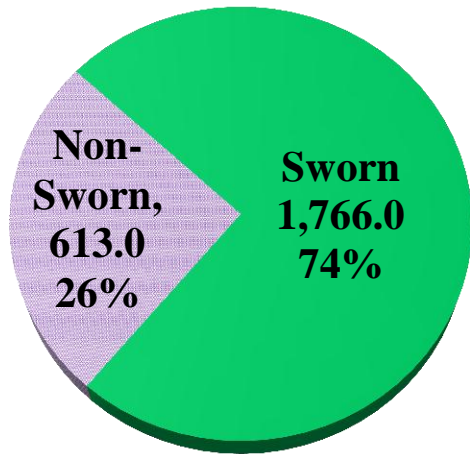
**Established in 1929**

**G.S. 20, Article 4**

Mission: To ensure safe, efficient transportation on our streets and highways, reduce crime, protect against terrorism, and respond to natural and manmade disasters.



# NC State Highway Patrol





# NC State Highway Patrol

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## Field Operations

Eight Troops divided into six to eight districts each

- Enforce traffic laws
- Investigate accidents and assist motorists
- Provide traffic safety information
- Commercial Vehicle Enforcement

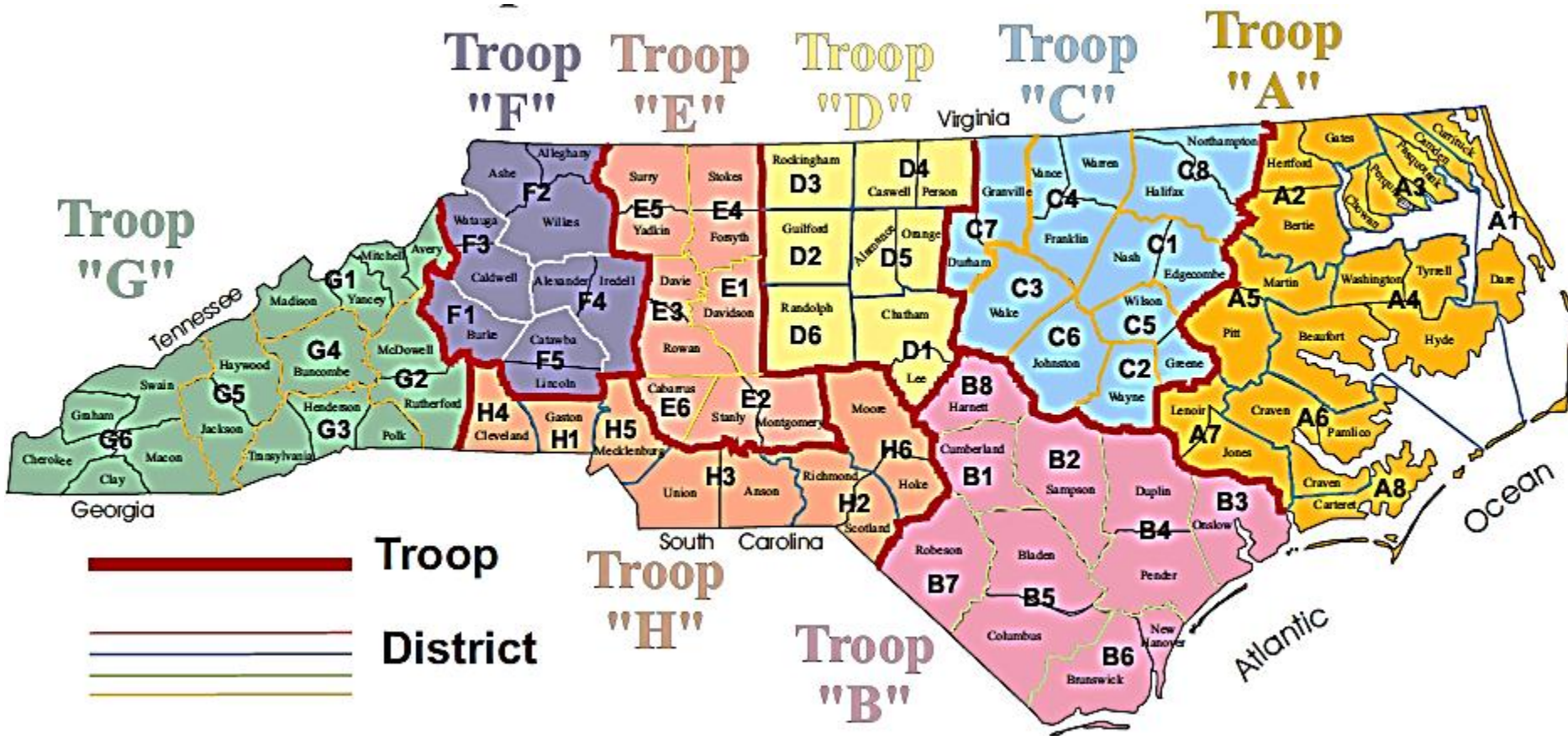
## In 2012, Troopers:

- Issued 360,021 speeding tickets
- Arrested 24,190 DWI offenders
- Investigated 99,265 accidents



*Source: NC DPS*

# NC State Highway Patrol



# NC State Highway Patrol

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## Professional Standards

- Accreditation
- Internal Affairs
- Inspections
- Medical Services
- Personnel, Benefits
- Recruitment, Performance, Promotion
- Research and Planning



Source: NC DPS



# NC State Highway Patrol

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## Highway Patrol Training Academy

Located at the Governor Morehead School for the Blind since 1976

- 9 buildings
- 317 acres
- Driving track
- Heliport

## Basic School

- 59 cadets, plus alternates
- 29 weeks, 1,305 hours
- \$1.8 million per class
- New trooper equip. \$45,196

## In-service Training

## Certification and Specialized Training



*Source: NC DPS*

# NC State Highway Patrol

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## Support Services - Logistics

- Mechanics and Auto Body Shop
- Radio Engineers
- Motor Fleet
- Equipment, supplies, uniforms

## Support Services – Technical Services Unit

- All SHP computer systems
- Laptop and desktop support
- VIPER



*Source: NC DPS*

# NC State Highway Patrol

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## VIPER

Voice Interoperability Plan for Emergency Responders

- Allows inter-agency communication during emergencies
- State/local Partnership
  - State pays for towers
  - Locals pay for their radios
- 240 Tower sites (213 constructed)
- 65,388 users from 260 agencies
- Cost to date - \$140.1 million (\$107.6 federal; \$32.5 State)

## Additional Funding to Complete - \$49 million

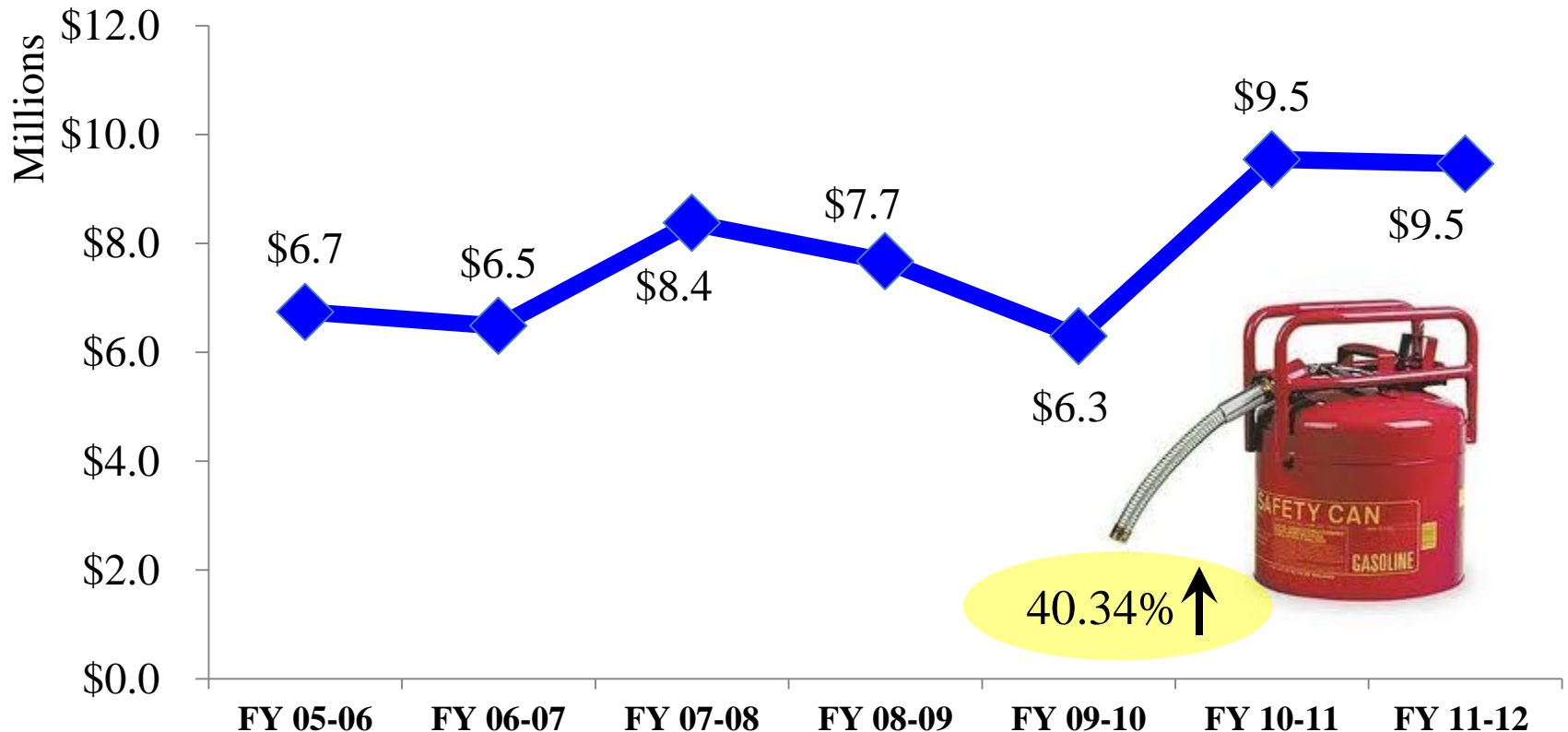
- \$26 m for tower completion
- \$23 m for P-25 technology upgrade



# NC State Highway Patrol

Authorized Budget for Gas for FY 12-13 = **\$5,783,416**

Actual Gas Expenditures Since FY 2005-06





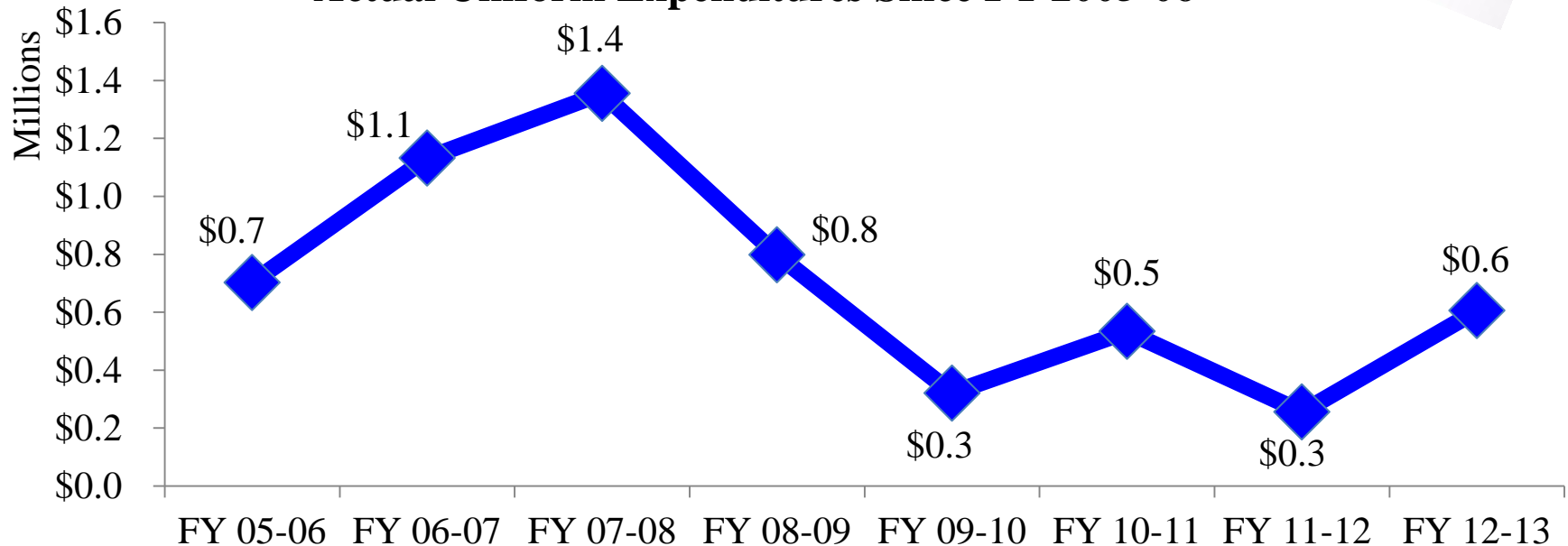
# NC State Highway Patrol

Authorized Budget for uniforms for FY 12-13 = **\$605,581**

- Currently, no allowance per member
- Replacement uniforms issued on an as-needed basis



**Actual Uniform Expenditures Since FY 2005-06**

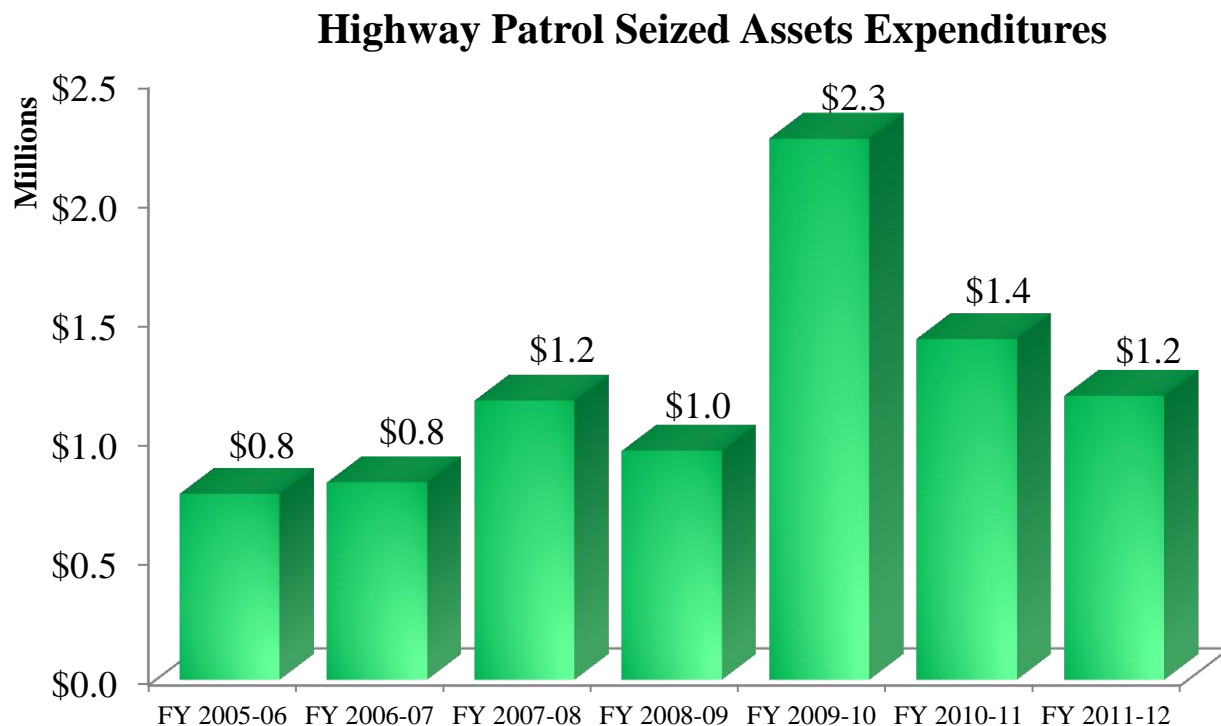


Source: NCAS

# NC State Highway Patrol

## Seized Assets

- Weapons
- Phones and radios
- Computers
- Video Cameras

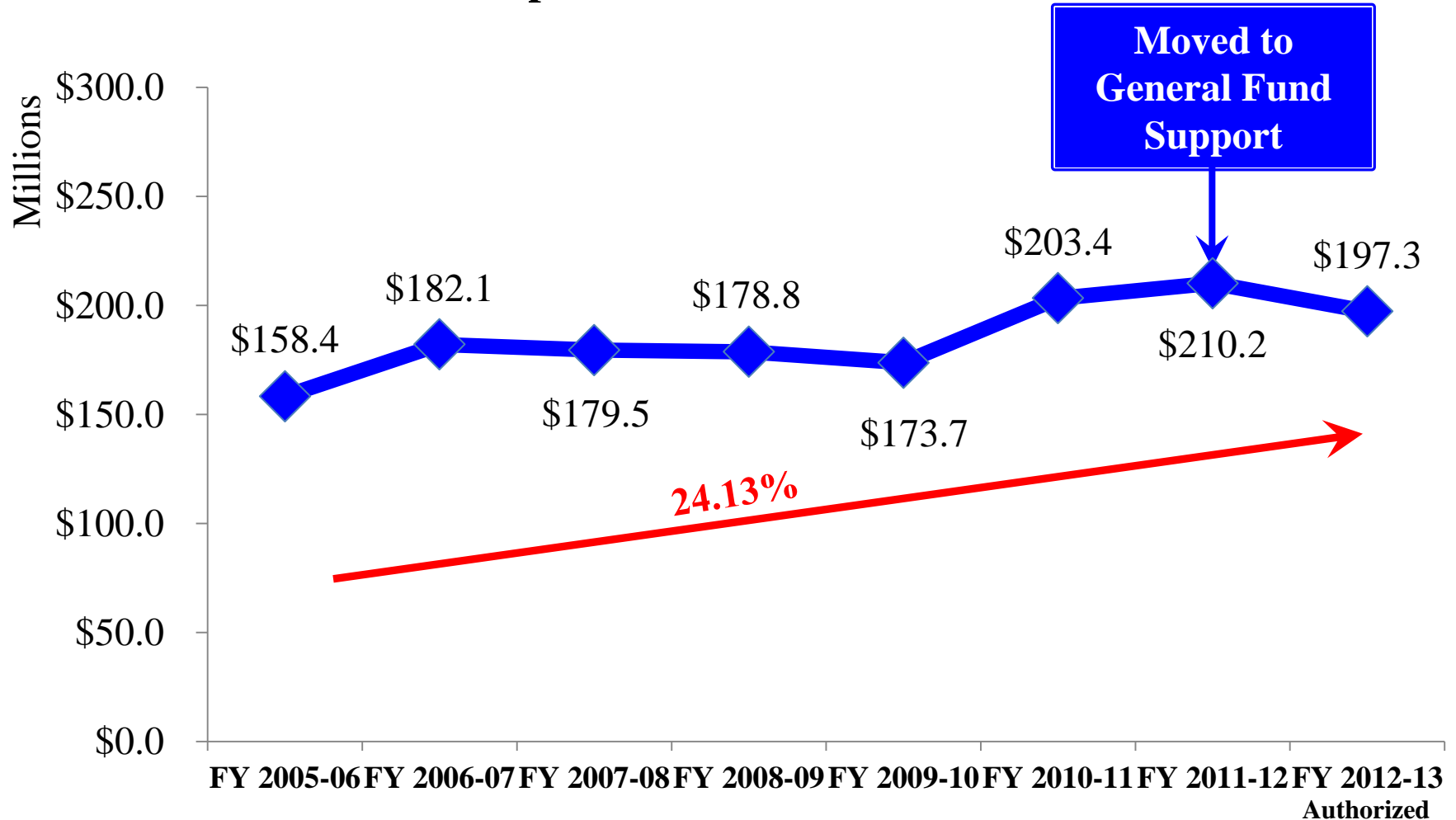


Source: NCAS



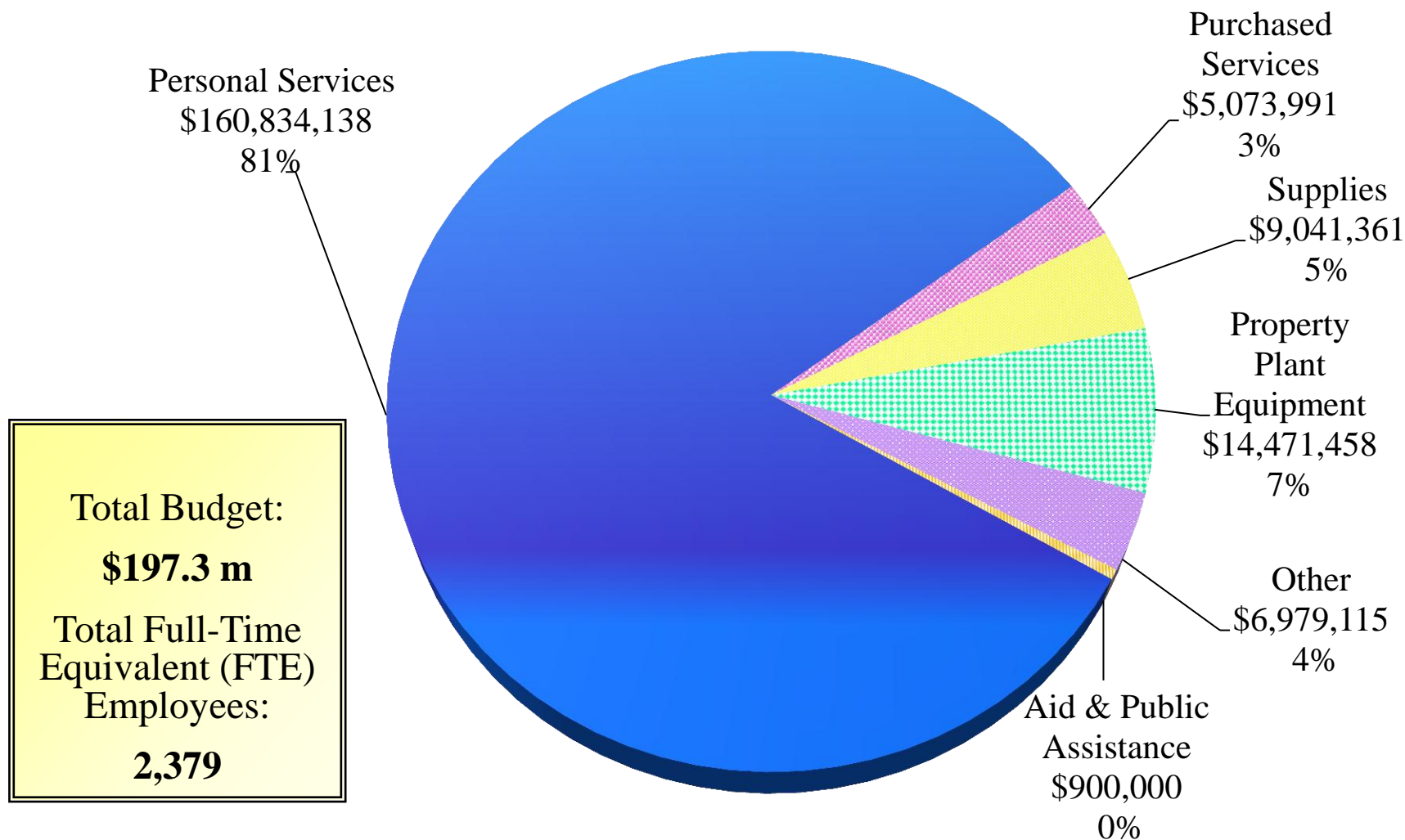
# NC State Highway Patrol

## Actual Expenditures Since FY 2005-06



Source: NCAS

# NC State Highway Patrol



Source: NCAS; Beacon

# Recent Budget Actions

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## **2011 Budget (S.L. 2011-145)**

Continued Pay Plan Freeze	(\$ 3,373,932)
Administrative Consolidations	(\$ 1,271,694)
Purchased Services, Equipment, and Supplies	(\$ 1,450,000)
<u>Management Flexibility Reserve</u>	<u>(\$10,482,026)</u>
<b>Total Reductions</b>	<b>(\$16,577,652)</b>

**Section 28.27** - Transferred support of the Highway Patrol from the Highway Fund to the General Fund.

## **2012 Budget (S.L. 2012-142)**

Agency-wide management flexibility reduction (\$26,292,018)

**Section 14.3** – Prohibited elimination of district level Trooper positions

# Issues for 2013 Session

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## **VIPER Funding**

Options Include:

- Fully fund completion: \$49 million (NR)
- Fund completion over both years of biennium
- Fund lease/purchase option – currently est. \$11 m per year for five years
- Authorize DPS to use funds available
- Don't fund completion

## **Gas**

Options Include:

- Provide funds to get to actual expenditures
- Continue status quo



# Butner Public Safety

**Butner was established in 1947**

- Nine State facilities
- Butner Federal Prison Complex

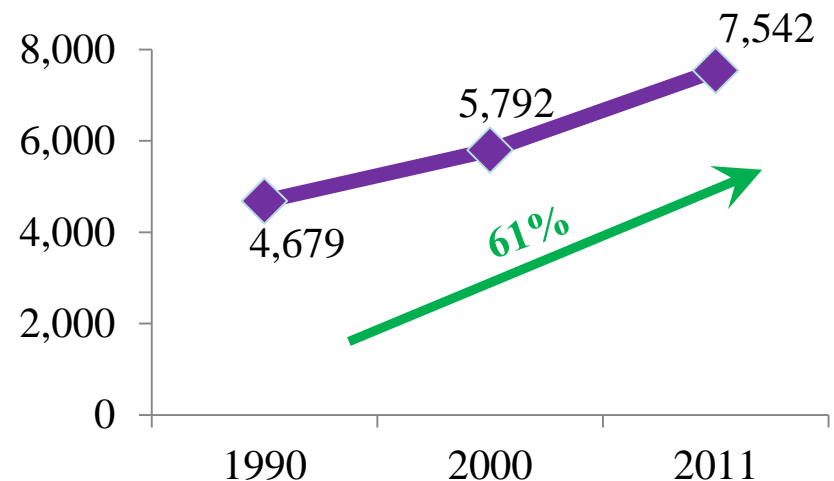
**S.L. 2007-269 incorporated the Town of Butner**

**G.S. 122C-401 - 410**

**Butner Public Safety:**

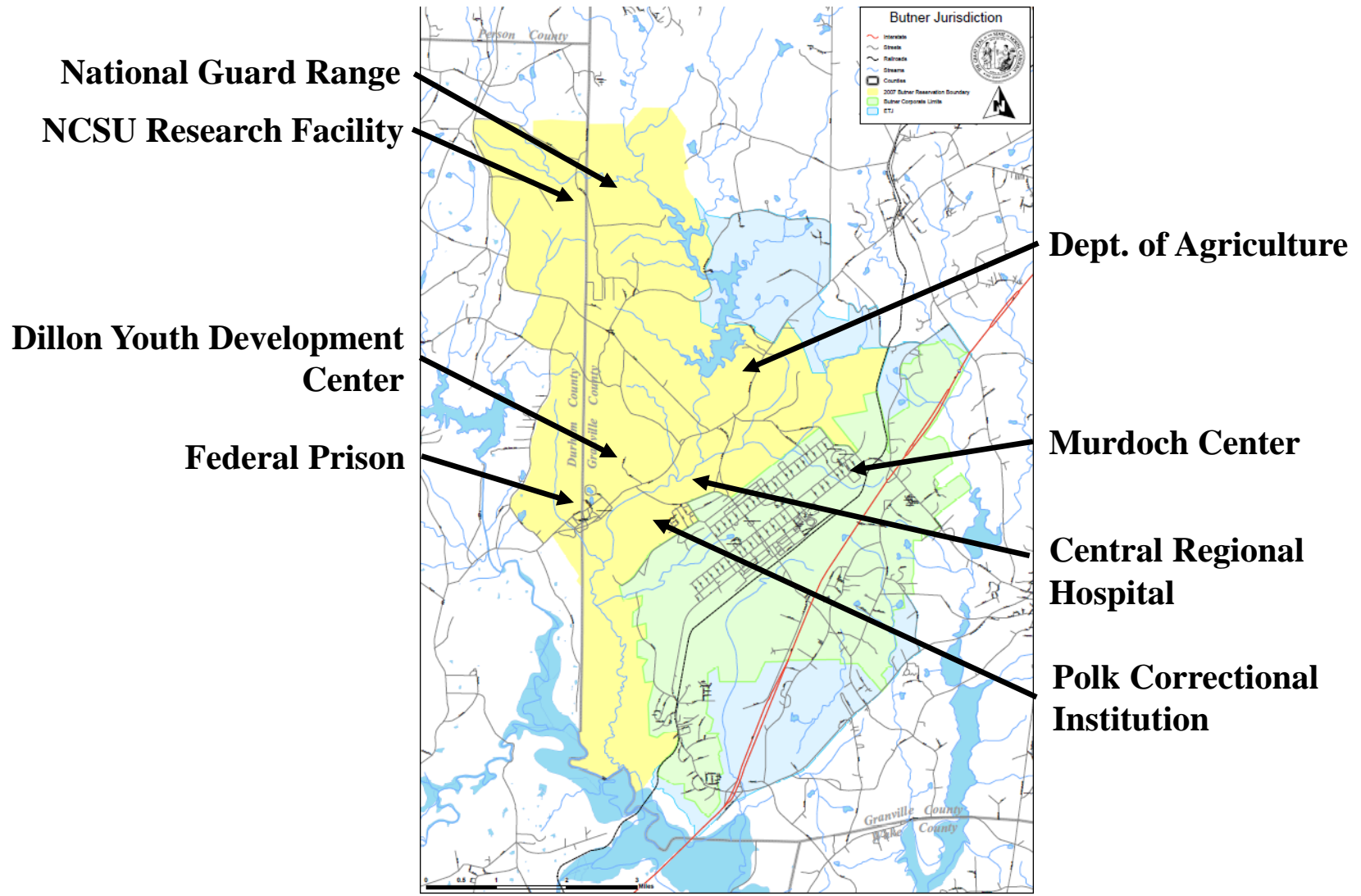
- Provides police and fire services
- \$5.4 m FY 2012-13 Authorized Budget
- 53 FTE (47 sworn)

**Local Population of Butner**



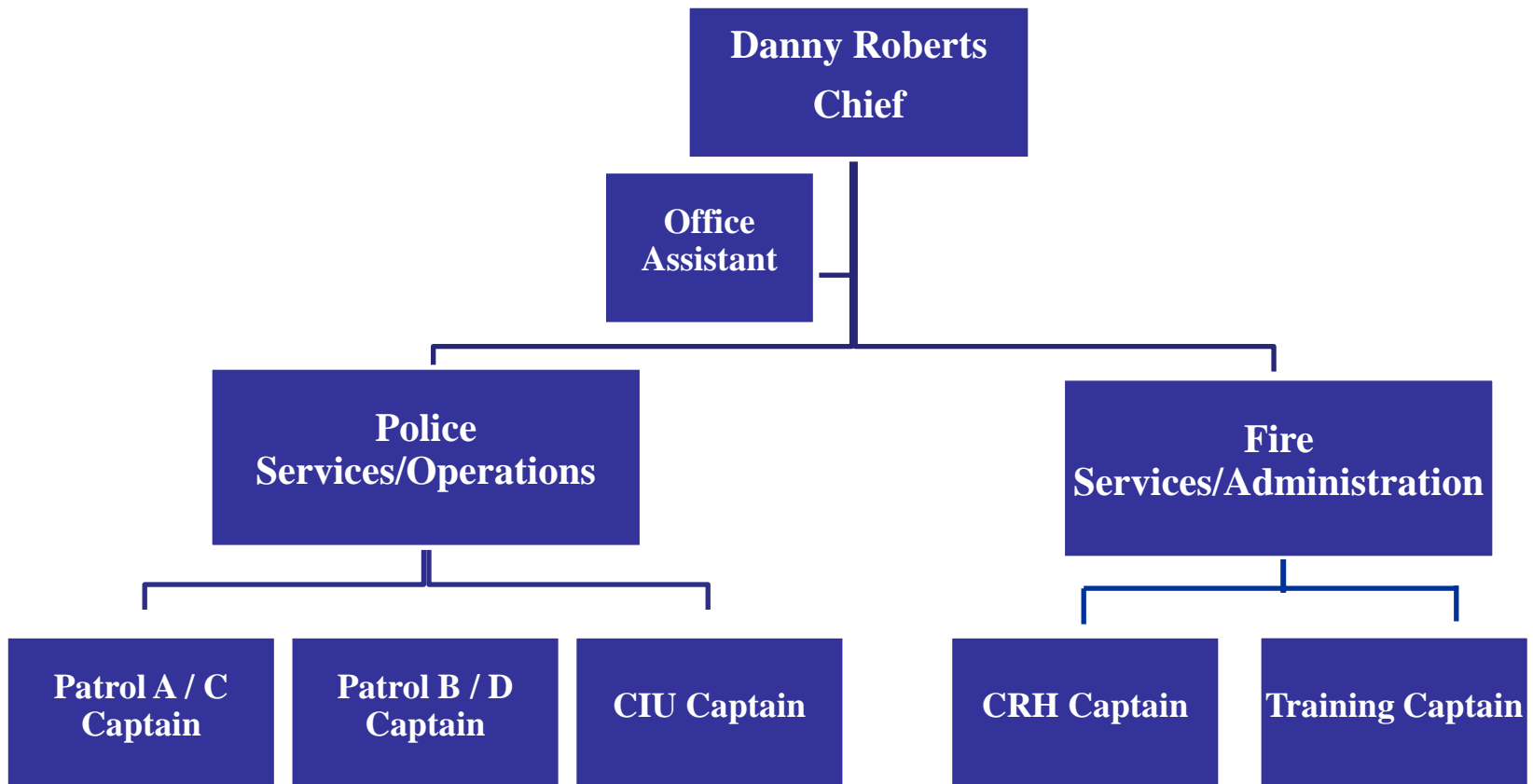


# Butner Public Safety



# Butner Public Safety

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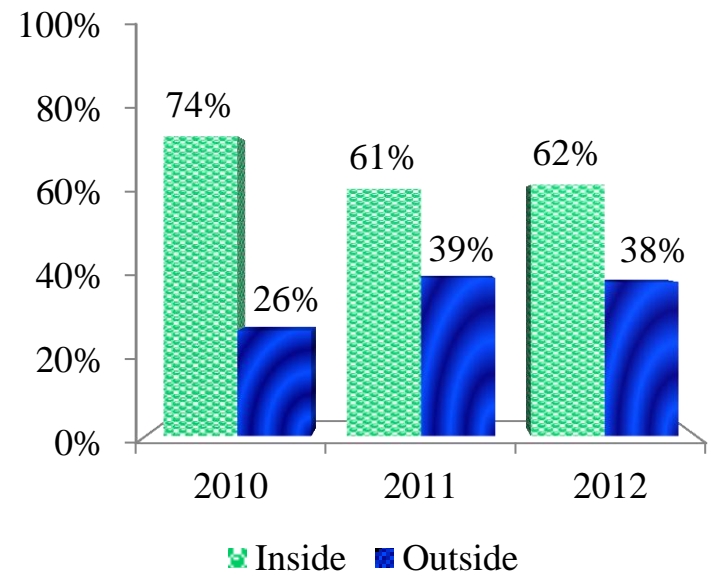


# Butner Public Safety

## S.L. 2011-260

- **Created Butner Public Safety Authority (BPSA)**
- **Transferred property to BPSA**
- **Legislated amounts paid by State to BPSA:**
  - FY 2011-12: \$1,885,181
  - FY 2012-13: \$1,782,995
- **Directed future payments by State**
  - Based on budget determined by BPSA
  - Percentage of manhours outside town limits (as determined by BPSA)
- **Limits increases or decreases in amounts paid by either party to 10% any year**

**Manhours by Town Limit Location**

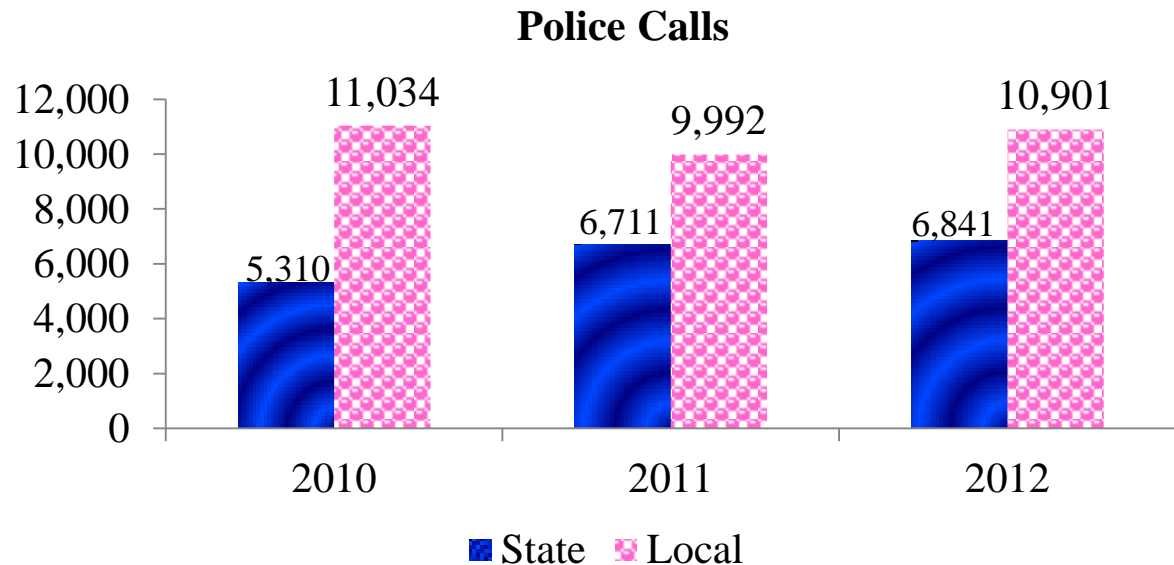


Source: BPS

# Butner Public Safety

## 2012 Police Calls

- 41% “Other”
- 40% Service Calls (30% Property Checks)
- 7% Vehicle Stops
- Accidents, burglar alarms, criminal paper service



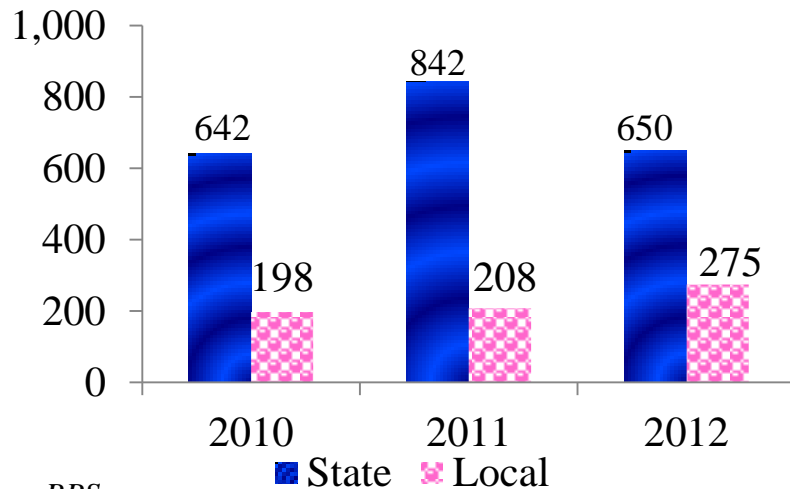
Source: BPS

# Butner Public Safety

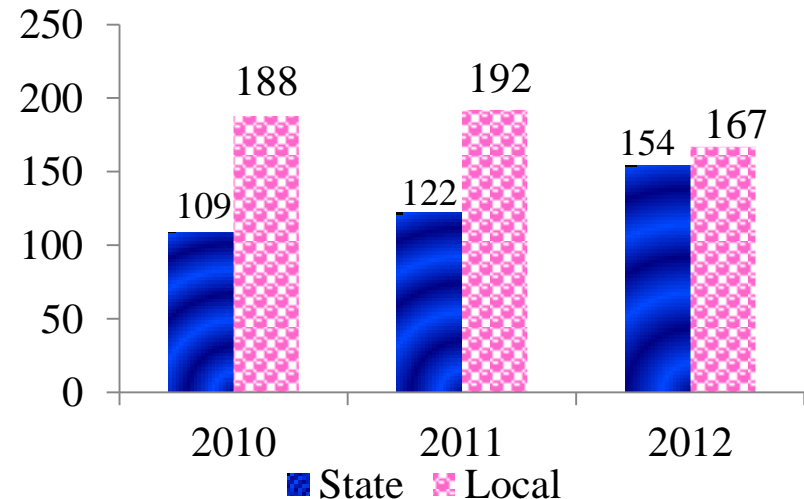
## 2012 Fire Calls

- 65% are fire prevention (82% of State calls)
- 23% are false alarms
- 3% are actual fires

### Fire Calls with Prevention

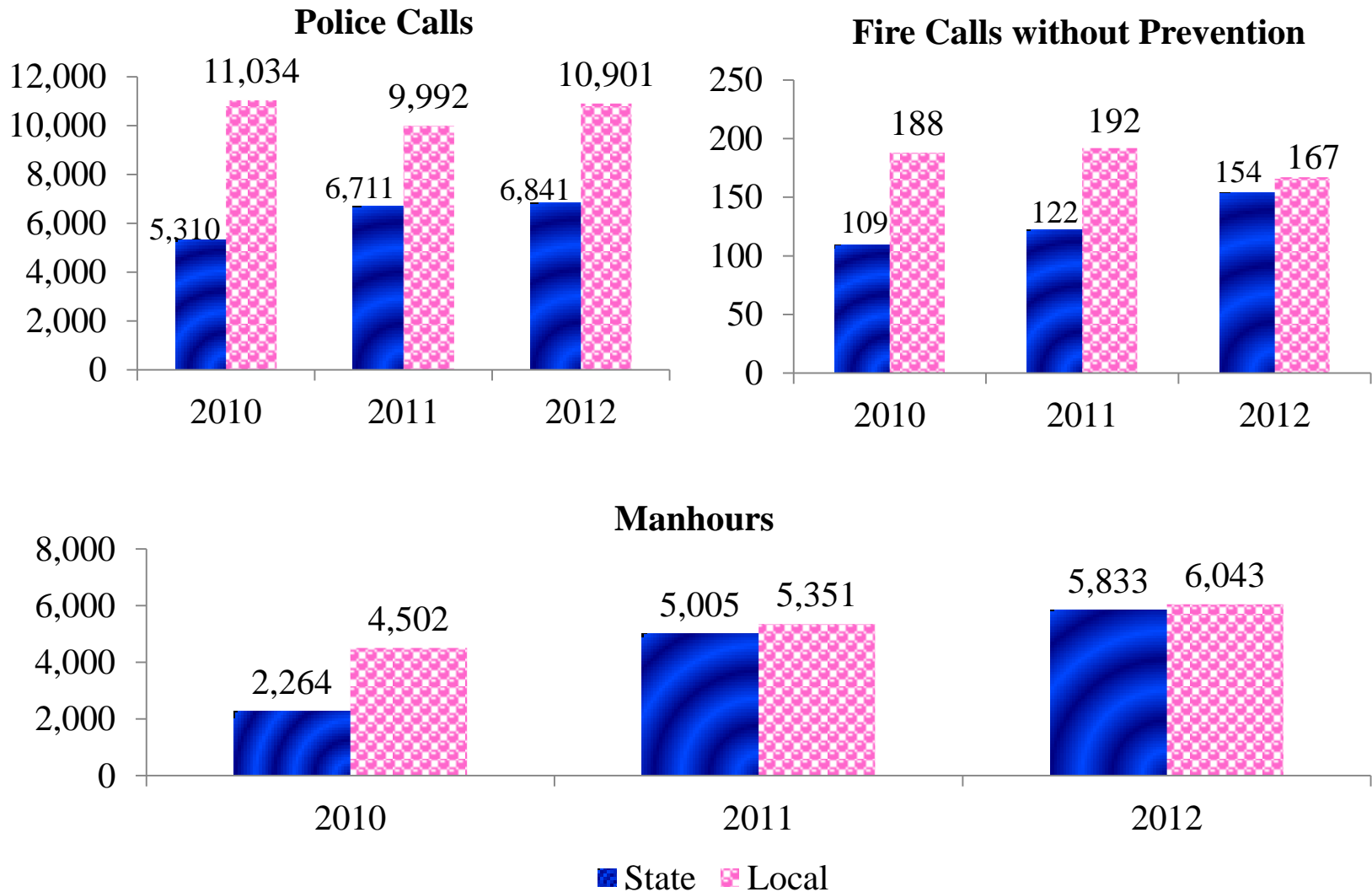


### Fire Calls without Prevention



Source: BPS

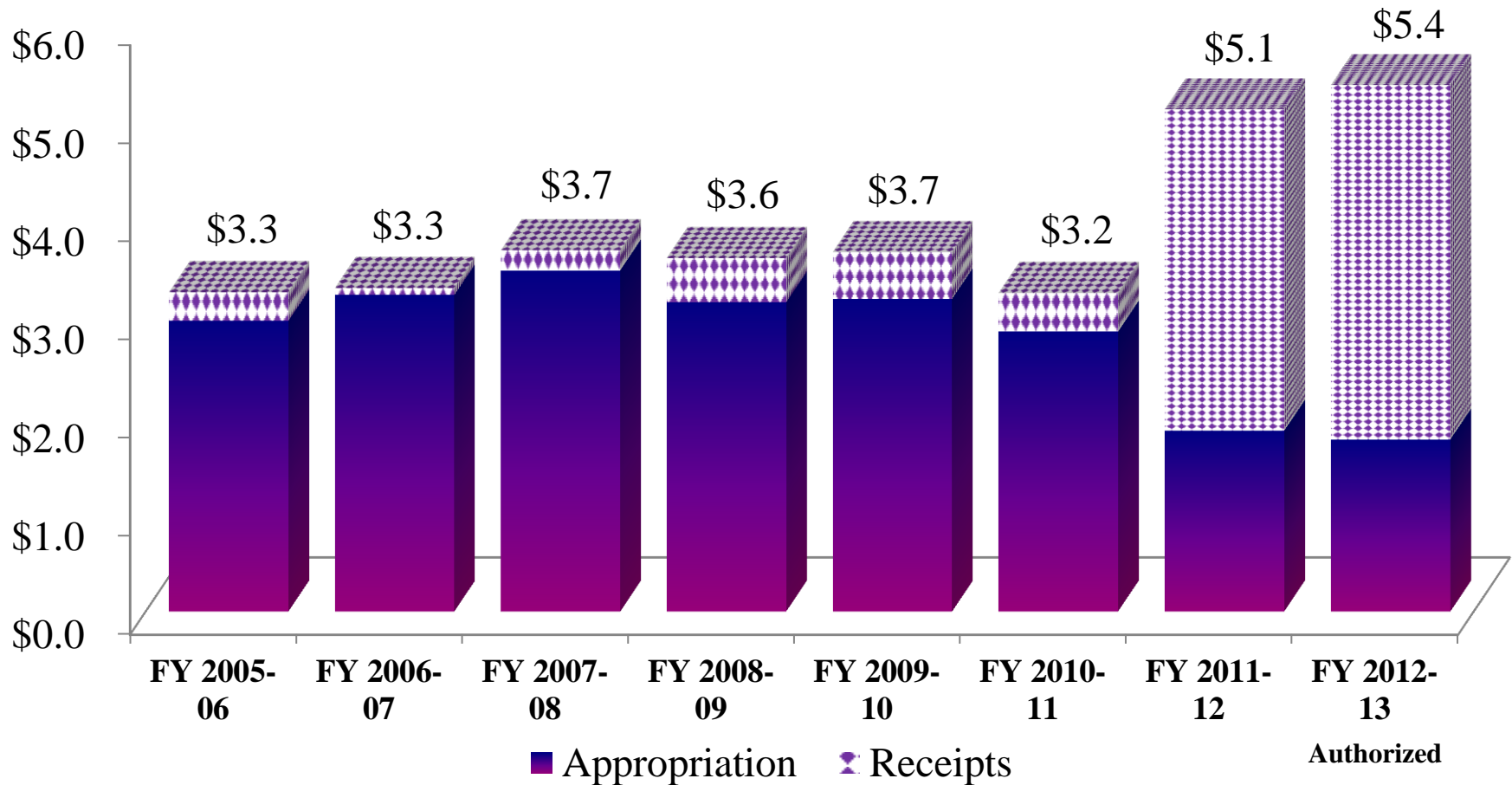
# Butner Public Safety



Source: BPS

# Butner Public Safety

## Butner Public Safety Actual Expenditures Since FY 2005-06



Source: NCAS



# Recent Budget Actions

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## **2011 Budget (S.L. 2011-145)**

Budgeted Receipts and reduced appropriation by 10% in 1<sup>st</sup> year and 15% in 2<sup>nd</sup> (\$1,527,432)

**S.L. 2011-260** - Created Butner Public Safety Authority and restructured payments for BPS services

## **2012 Budget (S.L. 2012-142)**

Agency-wide management flexibility reduction (\$26,292,018)

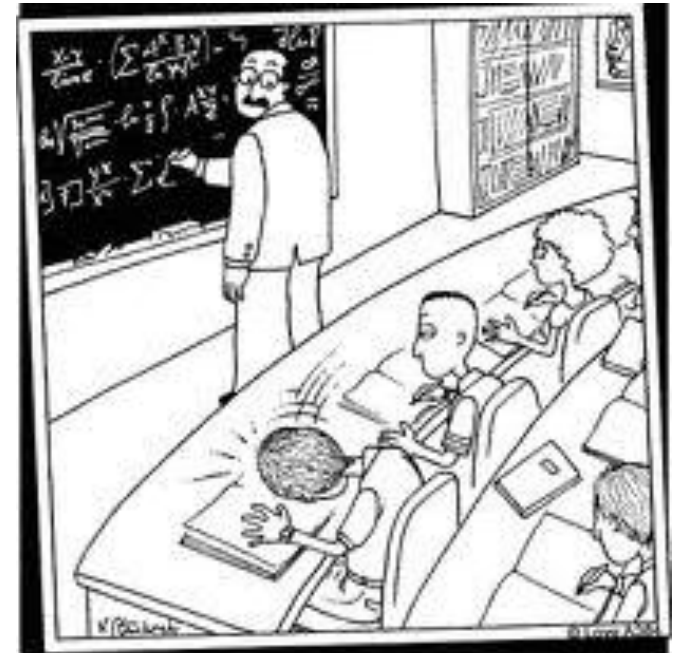
# Butner Public Safety

## Continuation Budget for BPS: \$5,354,318

Personal Services	\$3,371,526
Purchased Services	\$3,288
Other Expenses	\$122,654
Aid and Public Assistance	\$1,856,850

## Adjusted BPS Continuation Budget: \$3,497,468

- FY 2012-13 State share = \$1,782,995
- 38% of manhours = \$1,329,038 (25% decrease)
- Change limited to 10%, so FY 2013-14 State share = \$1,604,695
- \$178,300 reduction



Professor Herman stopped when he heard that unmistakable thud – another brain had imploded.

# Issues for 2013 Session

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## **Butner Funding Options**

- Transition BPS fully to the BPS Authority
- Leave S.L. 2011-260 intact and reduce the budget by \$178,300
- Amend S.L. 2011-260 and reduce the budget by \$453,957
- Amend S.L. 2011-260 to change the percentage to number of calls to State facilities
- Eliminate all State funding for BPS
- Transition BPS employees assigned to Central Regional Hospital to State Capitol Police
- Add the Town of Butner to the State Fire Grant Fund; transfer funds to DOI
  - Grants are based on pro rata share of State-owned property values in jurisdiction
  - Estimated amount for Butner would be \$92,350

# Alcohol Law Enforcement

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**Created 1977**

**G.S. 18B-500**

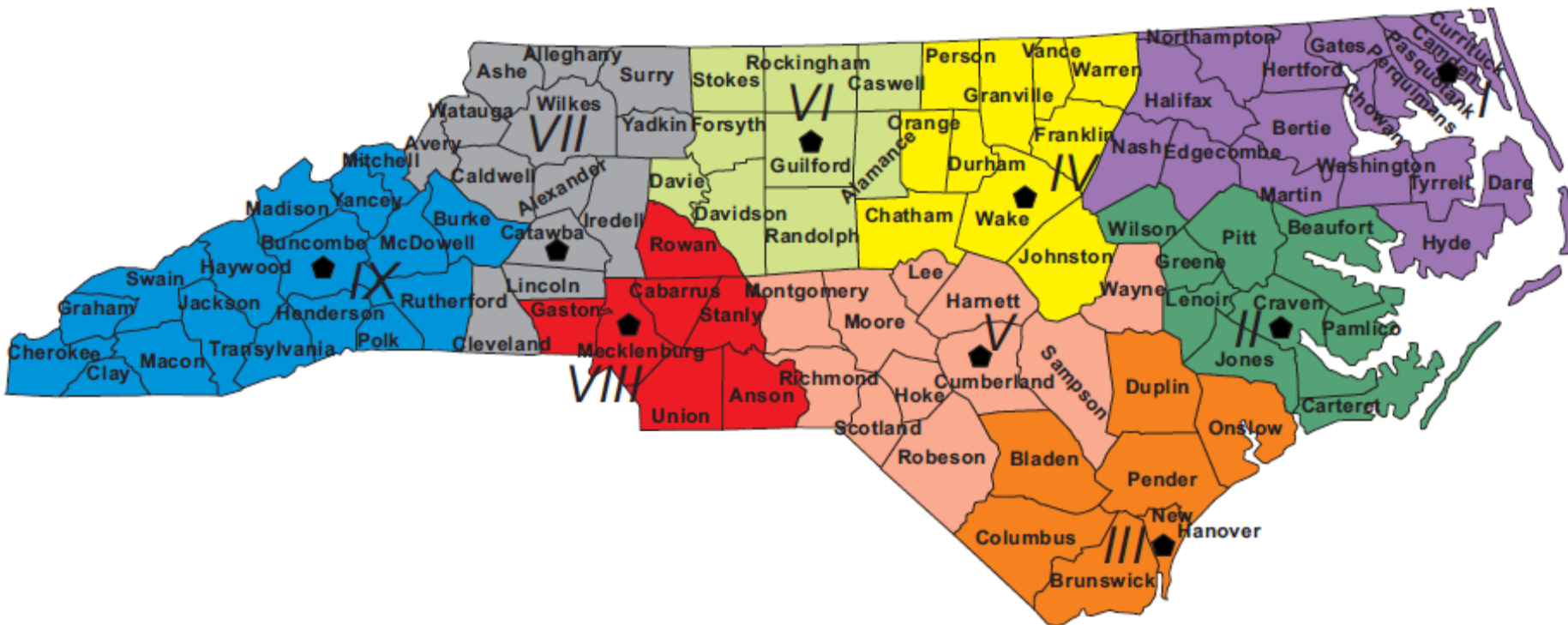
**Statewide jurisdiction:**

- ABC laws
- Controlled Substances Act (Article 5, G.S. 90)
- Lottery laws
- Bingo
- Gambling
- Boxing



# Alcohol Law Enforcement

## ALE District Offices



Source: DPS

# Alcohol Law Enforcement

**\$12.8 million**

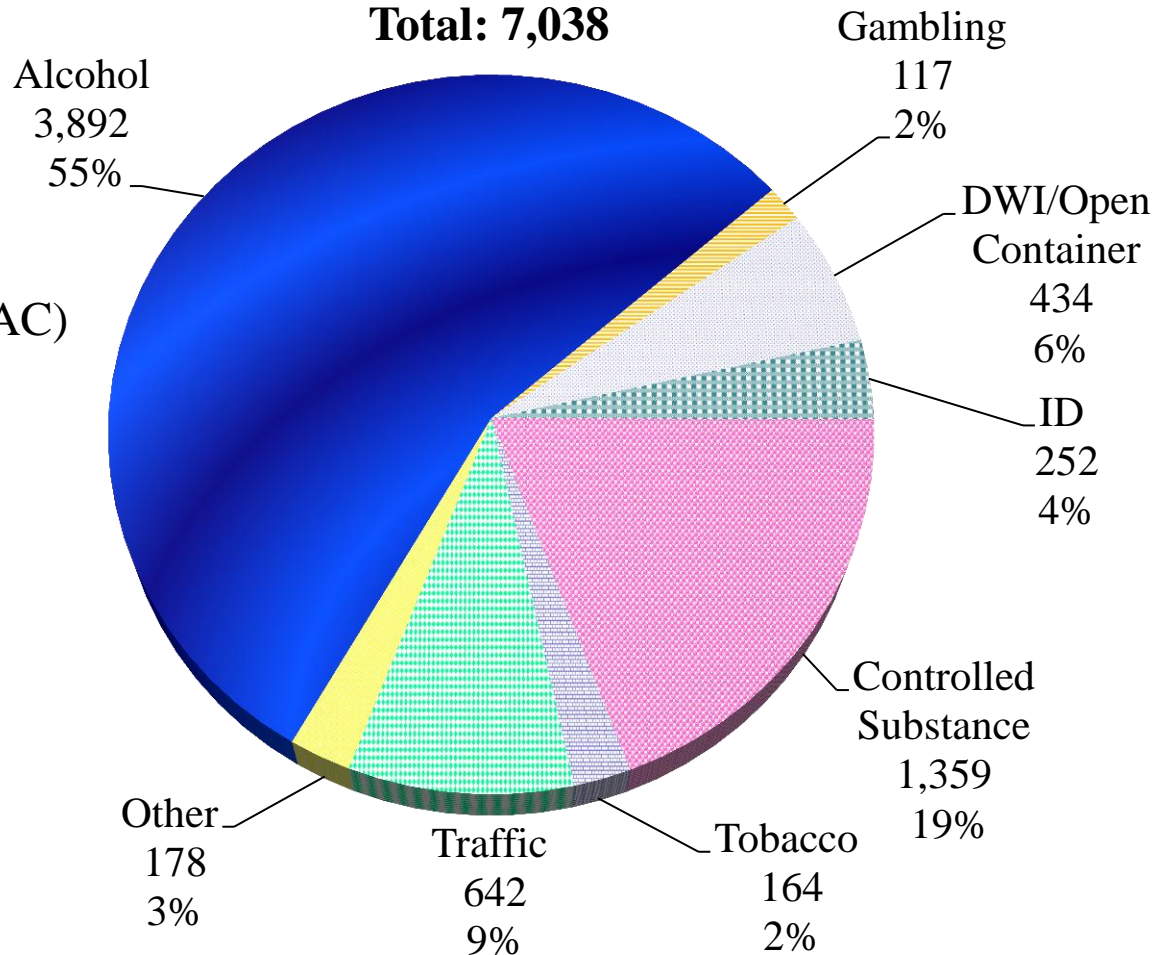
**128 FTE**

**110 Sworn law enforcement**

**Nine District Offices**

- 9 Special Agents in Charge (SAC)
- 11 Assistant SACs
- 83 Special Agents
- 9 Office Assistants

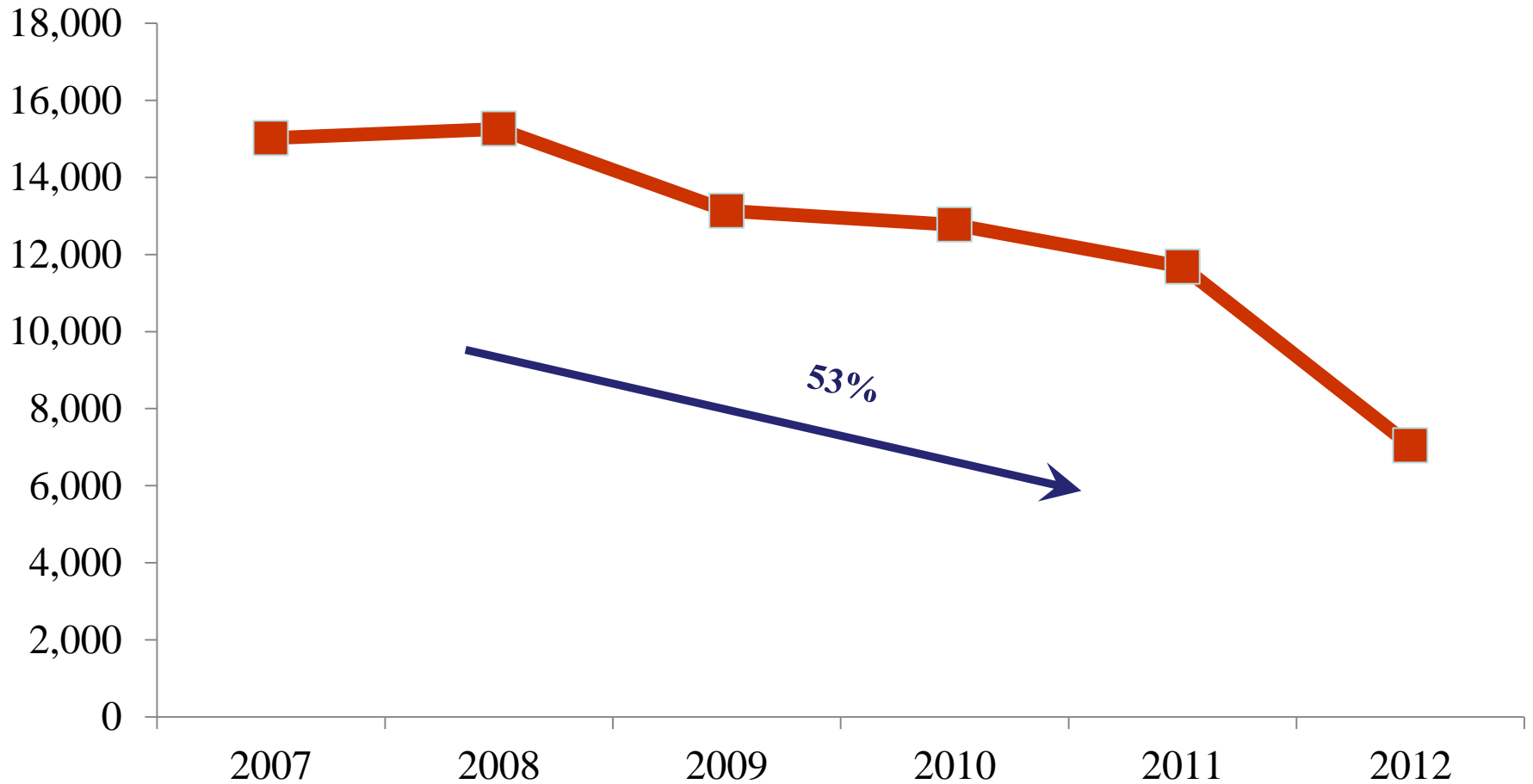
**2012 Arrests by Type**  
**Total: 7,038**



*Source: NC DPS*

# Alcohol Law Enforcement

**ALE Arrests Since 2007**





# Alcohol Law Enforcement

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## ABC Permits

- Permit fees go to the General Fund
- 58,763 permits in calendar year 2012
- \$15.1 million in CY 2012

## Lottery Retail Outlets

- Lottery Commission contracts with ALE for services
- \$1 million contract
- Currently 7,598 Lottery retailers

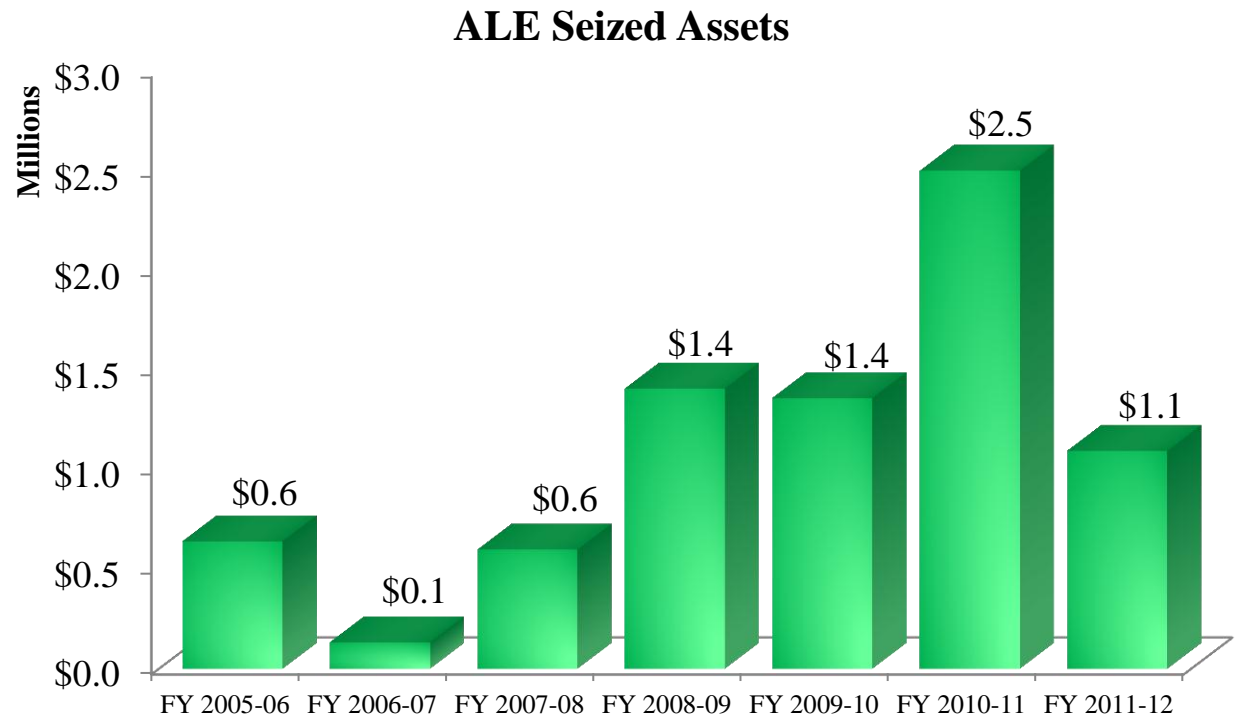


*Source: ABC Commission and NC DPS*

# Alcohol Law Enforcement

## Seized Assets

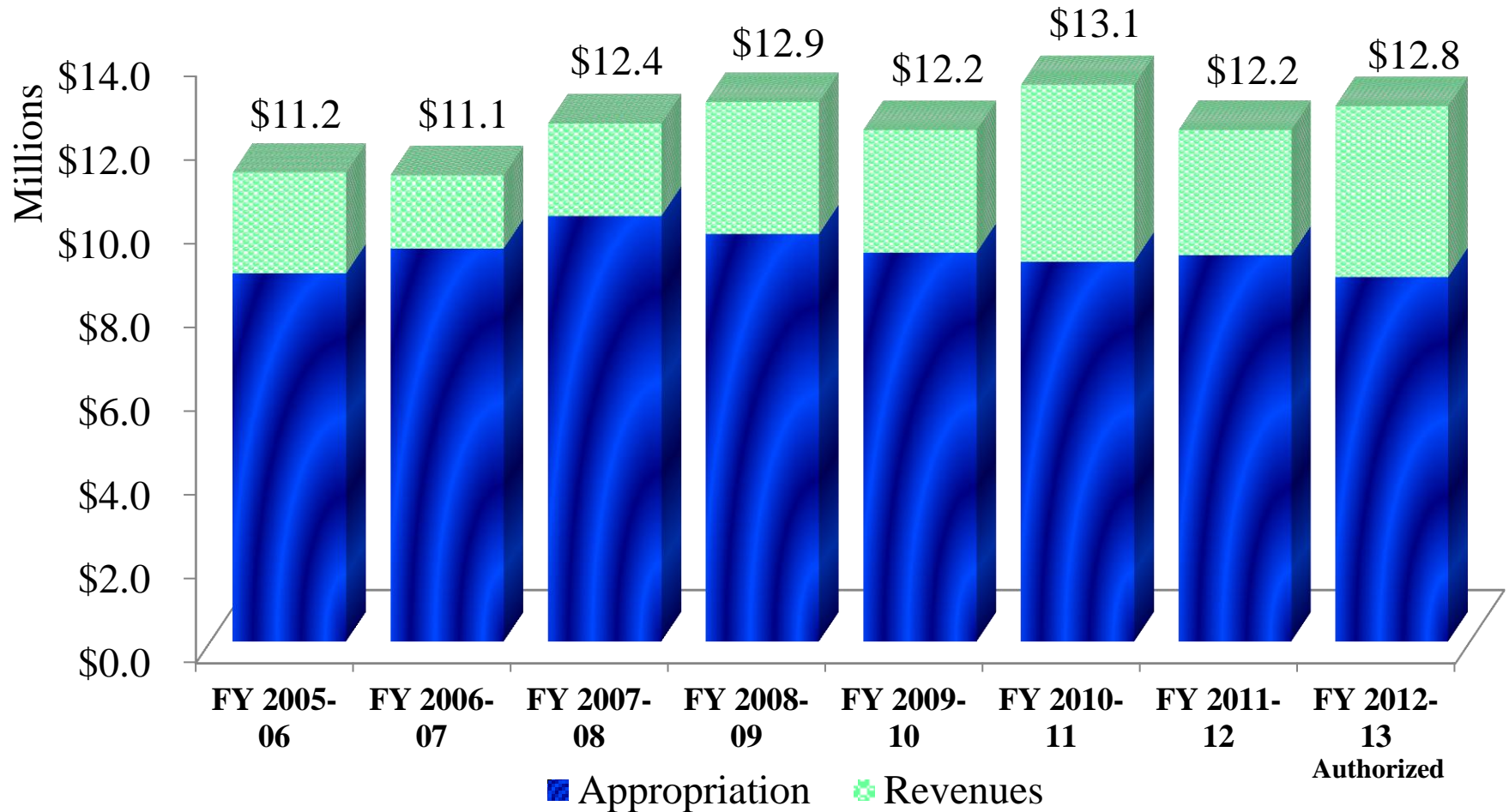
- Ballistic helmets
- Phones and radios
- Recording equipment
- Boots and uniforms



Source: NCAS

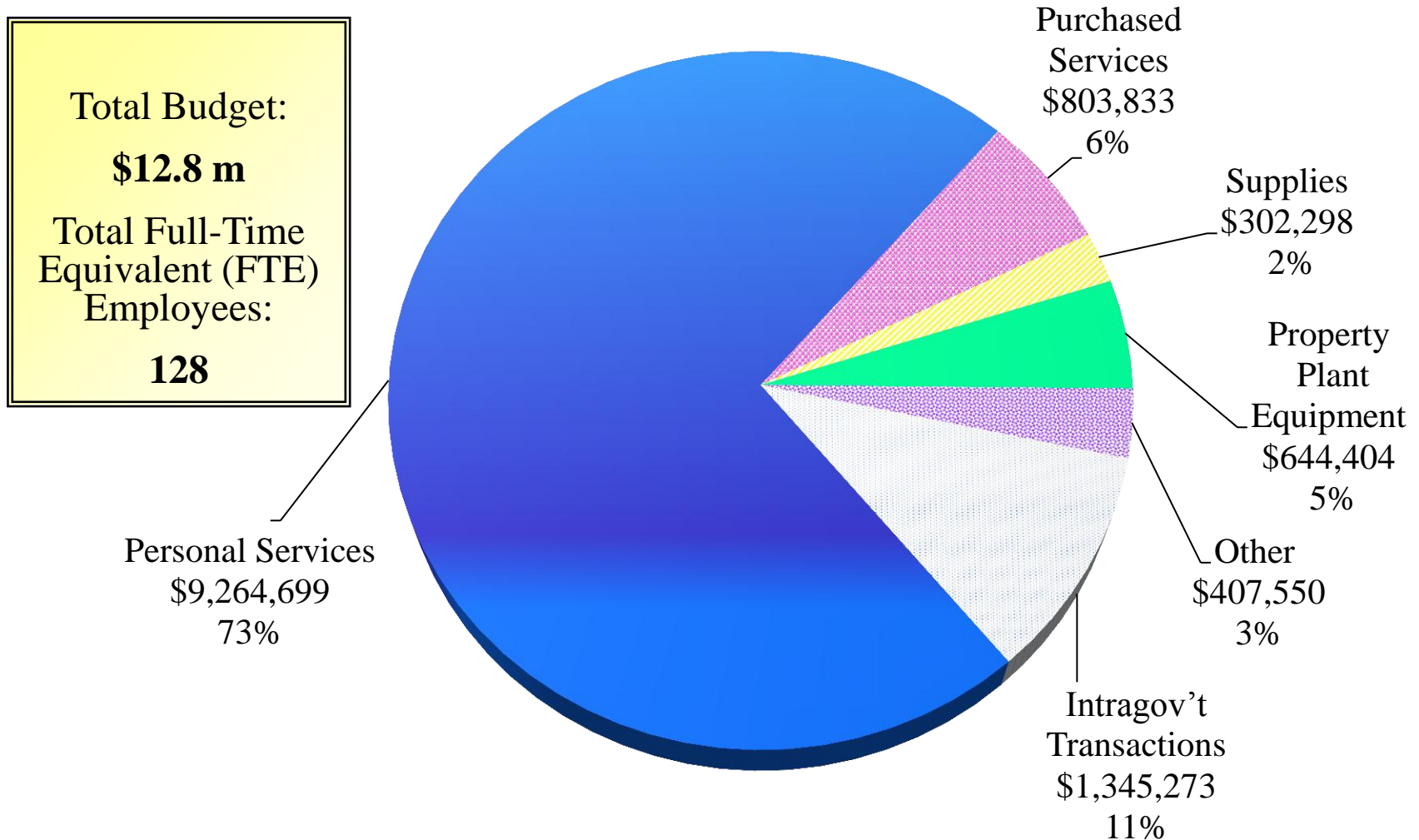
# Alcohol Law Enforcement

## Actual Expenditures Since FY 2005-06



Source: NCAS

# Alcohol Law Enforcement



Source: Budget - Authorized Monthly Budget Report for December 31, 2012; FTE – Beacon BO149 December 2012

# Recent Budget Actions

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## **2011 Budget (S.L. 2011-145)**

Eliminated five administrative positions, increased lottery receipts, and made other operating reductions (\$1,064,210)

## **2012 Budget (S.L. 2012-142)**

Agency-wide management flexibility reduction (\$26,292,018)

# Issues for 2013 Session

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**No issues.**



# State Capitol Police

**Est. 1967**

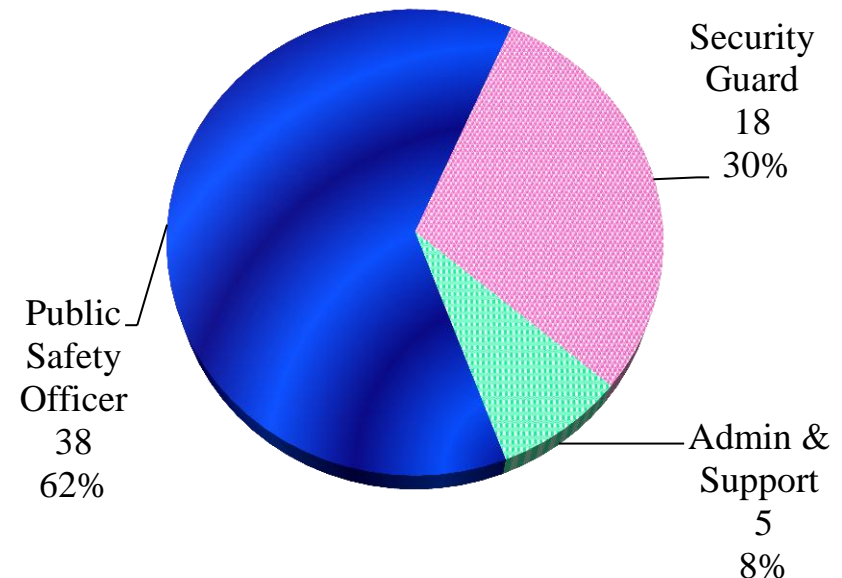
**G.S. 143B-900**

**Mission:** To provide a safe and secure environment for public officials, State employees, and visitors within the State Government Complex and at State-owned properties throughout the Raleigh/Wake County area...

## **61 FTE (40 sworn)**

- Active security at 26 sites in Raleigh
- Monitor 740 sites statewide
- 23 General Fund, 38 receipt supported

**State Capitol Police FTE by Type**



# State Capitol Police

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## Agency Supported Positions

- Agencies support mix of non-sworn security guards and sworn officers
- Hours of coverage for contracted positions depend on the contract

## General Fund Supported Positions

- Buildings deemed high security risk
- Hours are 8-5
- No mobile police force downtown at night
- No coverage on weekends

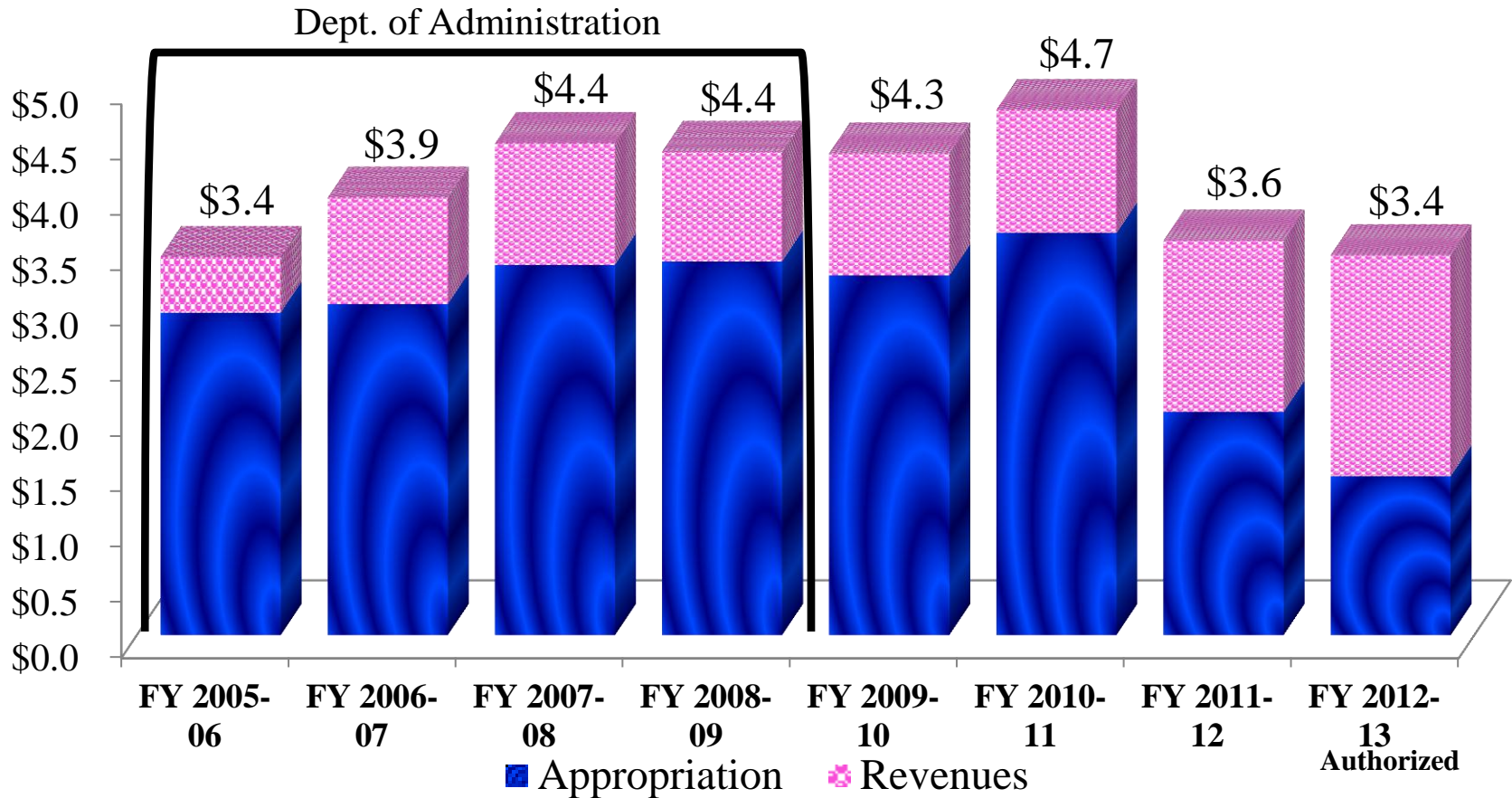
## SCP Communications Center

- 2 FTE, rest are temp staff
- Monitor alarms for 740 sites
- 24-hour coverage



# State Capitol Police

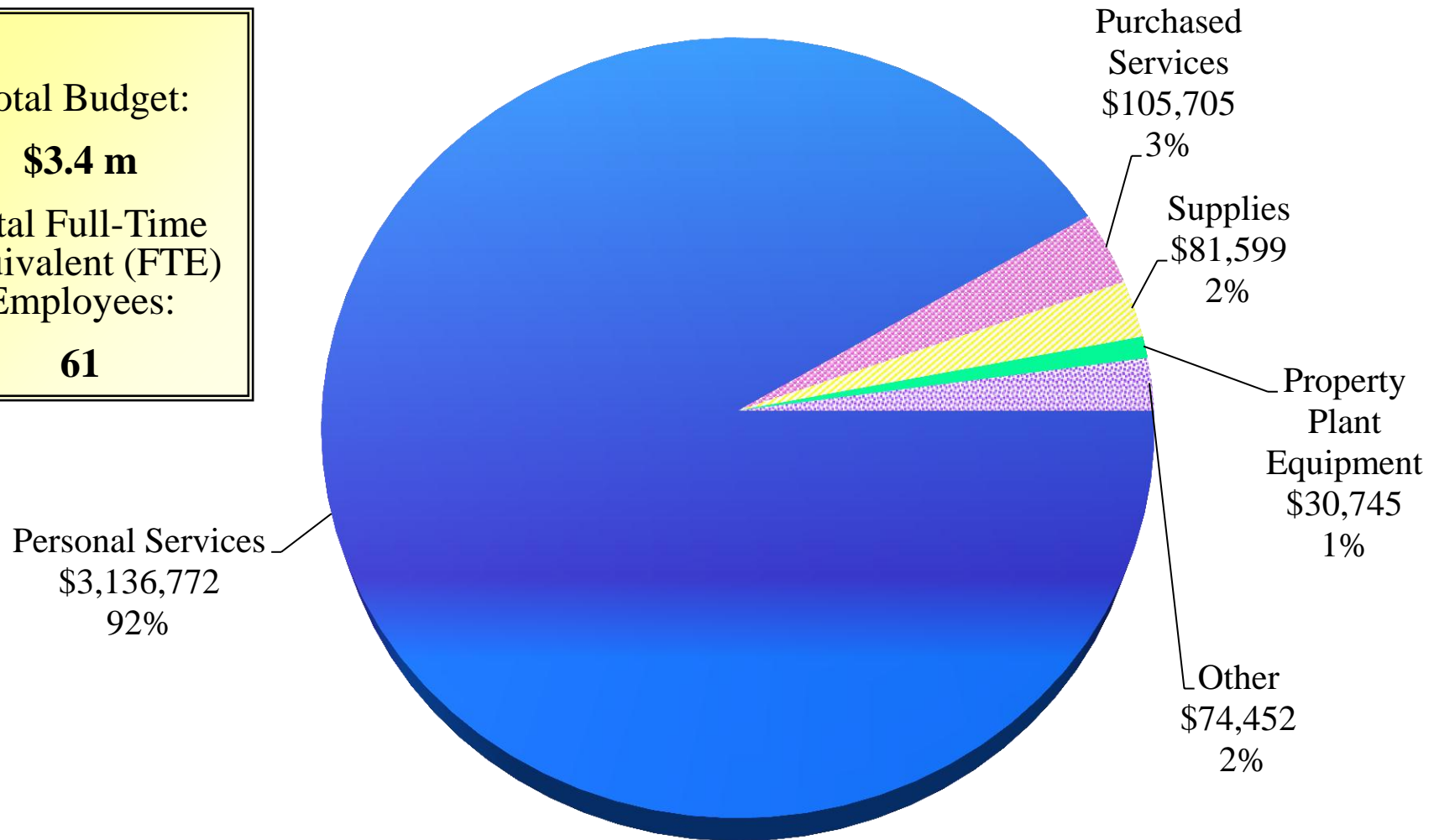
## Actual Expenditures Since FY 2005-06



Source: NCAS

# State Capitol Police

Total Budget:  
**\$3.4 m**  
Total Full-Time  
Equivalent (FTE)  
Employees:  
**61**



Source: Budget - Authorized Monthly Budget Report for December 31, 2012; FTE – NC DPS

# Recent Budget Actions

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## **2011 Budget (S.L. 2011-145)**

State Capitol Police Reorganization eliminated 40 positions (\$2,267,303)

## **2012 Budget (S.L. 2012-142)**

Agency-wide management flexibility reduction (\$26,292,018)

# Issues for 2013 Session

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**No issues.**



# Questions

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